

\*\* MINUTES \*\*  
\* \* OUTAGAMIE COUNTY BOARD \* \*

Office of the County Clerk, May 10, 2016.

The Board met pursuant to adjournment, and is called to order by Chairperson Nooyen at 6:30 p.m. in the County Board Room, located at 410 South Walnut Street, Appleton, Wisconsin.

ROLL CALL: 36 present. Members present: Thompson, Miller, Grady, Patience, Gabrielson, Strenn, Hammens, T. Krueger, J. Krueger, Lamers, Meyer, McDaniel, Wegand, De Groot, Vanden Heuvel, Lemanski, Groat, Spears, Stueck, Thomas, Thyssen, Hagen, Klemp, Pleuss, Nooyen, Duncan, Culbertson, Sturn, Buchman, Griesbach, Clegg, VanderHeiden, O'Connor-Schevers, Rettler, Melchert, and Surprise.

The Pledge of Allegiance was offered by Chairperson Nooyen.

MINUTES OF APRIL 19, 2016

Supervisor Groat moved, seconded by Supervisor Rettler, to approve the minutes of the April 19, 2016, County Board meeting.

ROLL CALL: 35 aye, 1 abstain. MINUTES OF THE APRIL 19, 2016, BOARD MEETING ARE APPROVED.

Clerical Correction - Resolution No. 149—2015-16 – Legislative/Audit & Human Resources Committee - Justice Center Association Union employee's settlement agreement (approved and locked in at the April 19, 2016 meeting). A clerical correction was made regarding the effective date noted on the resolution and contract (effective date revised from 1/1/16 to 12/27/15 as noted on the fiscal note).

County Board Chair noted a correction was required on the above referenced resolution as noted. A motion to note the correction was recommended by Corporation Counsel Joe Guidote.

Supervisor Thyssen moved, seconded by Supervisor Stueck, to confirm the effective date of the resolution/contract as 12/27/15.

ROLL CALL: 35 aye, 1 abstain. CORRECTION OF RESOLUTION NO. 149—2015-16 ON RESOLUTION/CONTRACT AS 12/27/2015 IS CONFIRMED.

SPECIAL ORDER OF BUSINESS

Cap Services 50<sup>th</sup> Anniversary – Mary Patoka

Mary Patoka reported on the history of CAP Services. CAP Services began with President Johnson's war on poverty in 1964 to assist communities struggling with pockets of poverty. The administration created community action agencies, each charged with delivering programs and services to eliminate poverty. The agency name changed in 1975 with many organizations branding including CAP as part of their name. The mission has remained the same throughout the 50 years which is to transform people and communities and to advance social and economic justice. The original mission focused on the individual, but CAP Services also provides services to communities. The service area covers five counties.

Of individuals served, one in three pays more than 50% of their income in housing. Increased health and dental care costs adds additional burdens to individuals caught in poverty. Services to those individuals include job skills and assistance with economic security.

Additional services discussed included community needs assessments to determine what low income services are needed; free tax assistance; business coaching and lending; housing (purchases and rehabilitation); transportation assistance (car loans); rental unit development; projects for senior housing; child and family development services; health, wellness & safety services; revolving loan funds for housing and consumer auto; advocacy; and commercial investments. Members were invited to attend the 50th Annual Reception in Stevens Point at SentryWorld on May 25, 5:30 – 7:30 p.m. The keynote speaker is Sister Simone Campbell. Additional information was left with the county clerk and distributed in the county board mailboxes.

**ESTABLISH ORDER OF THE DAY**

Supervisor Lemanski requested Resolution No. 135 be held in committee. No objections; so ordered.

**COMMUNICATIONS**

- Communications Referral List
- County Board standing committee changes made since the April 19, 2016 reorganizational meeting by County Board Chairperson Nooyen (updated listing).

Supervisor Culbertson noted that plans for the Space Needs Project are available for viewing in Meeting Room #3 and he announced a Space Needs Oversight Committee would be held May 11, 2016 at 4:15 p.m. in the Board Room.

**PUBLIC PARTICIPATION FOR A PERIOD OF FIFTEEN MINUTES (PERTINENT TO THE RESOLUTIONS OF THE DAY)** - None.

**APPOINTMENTS**

A letter was received from County Executive Nelson nominating Supervisors Joy Hagen and Kathy Groat for appointment and Peter Stueck as alternate, to the University of Wisconsin Fox Valley Board of Trustees; said terms expiring April, 2018.

Supervisor Thyssen moved, seconded by Supervisor Patience, for confirmation of the above-listed appointments.

**ROLL CALL: 36 aye. APPOINTMENTS TO THE UW-FOX VALLEY BOARD OF TRUSTEES OF HAGEN, GROAT, STUECK (ALTERNATE) ARE CONFIRMED.**

A letter was received from County Executive Nelson nominating Supervisors Daniel Rettler, Kevin Sturn and Nadine Miller for appointment to the East Central Wisconsin Regional Planning Commission; said terms expiring April, 2018.

Supervisor Groat moved, seconded by Supervisor VanderHeiden, for confirmation of the above-listed appointments.

**ROLL CALL: 36 aye. APPOINTMENTS TO THE EAST CENTRAL WI REGIONAL PLANNING COMMISSION OF RETTLER, STURN, MILLER ARE CONFIRMED.**

A letter was received from County Executive Nelson nominating the following for appointment/re-appointment to the Health and Human Services Board:

- Supervisors Dan Gabrielson, Cathy Thompson, Christine Lamers, Justin Krueger; said terms expiring December 31, 2017.
- Jerry Iverson, citizen representative; said term expiring December 31, 2017.
- Supervisors Barney Lemanski and Patrick Meyer will continue to serve; said terms expiring December 31, 2017.
- Supervisor Keith Surprise, Richard Gosse and Veronica Flower will continue to serve; said terms expiring December 31, 2016.

Supervisor Thyssen moved, seconded by Supervisor T. Krueger, for confirmation of the above-listed appointments.

**ROLL CALL: 36 aye. APPOINTMENTS/RE-APPOINTMENT TO THE HEALTH & HUMAN SERVICES BOARD OF GABRIELSON, THOMPSON, LAMERS, J. KRUEGER, IVERSON, LEMANSKI, MEYER, SUPRISE, GOSSE, AND FLOWER ARE CONFIRMED.**

A letter was received from County Executive Nelson nominating Dina Mumford for reappointment to the Land Information Council; said term expiring April 1, 2018.

Supervisor VanderHeiden moved, seconded by Supervisor Groat, for confirmation of the above-listed re-appointment.

**ROLL CALL: 36 aye. RE-APPOINTMENT OF DINA MUMFORD TO THE LAND INFORMATION COUNCIL IS CONFIRMED.**

A letter was received from County Executive Nelson nominating the following for reappointment to the Board of Adjustment: Jeanne Baum as second alternate; said term expiring July, 2017, and Bob Stadel and Roy Hegard; said terms expiring July, 2018.

Supervisor Hagen moved, seconded by Supervisor Klemp, for confirmation of the above-listed re-appointment/appointments.

**ROLL CALL: 36 aye. RE-APPOINTMENTS OF BAUM (2<sup>ND</sup> ALTERNATE), STADEL, AND HEGARD TO THE BOARD OF ADJUSTMENT ARE CONFIRMED.**

Letters were received from County Chairperson Nooyen nominating the following supervisors (require voice votes for confirmation):

- Reappointments to the Emergency Management Committee: Don DeGroot, Jim Duncan, and Barney Lemanski; said terms expiring April 2018.
- Appointment of Bob Buchman and reappointments of Lee Hammen and Joy Hagen to the Greenway Implementation Committee; said terms expiring April 2018.
- Appointments of Peter Stueck and Justin Krueger to the Outagamie County Loan Review Committee; said terms expiring April 2018.
- Appointments to the Coordinating Council; said terms expiring April 2018: Jeff Nooyen, Jim Duncan, Dan Gabrielson, Jim Pleuss, Peter Stueck (alternate), and Joy Hagen (alternate).
- Reappointment of Mike Thomas to the FoxComm Fiscal Advisory Committee; said term expiring April 2018.

- Appointment to Dan Grady and Nadine Miller to the Outagamie County Sustainability Committee; said terms expiring April 2018.
- Reappointment of Dan Melchert to the Land Information Council; said term expiring April 2018.
- Appointment of Joy Hagen and reappointment of Kathy Groat to the Outagamie County Cemetery Oversight Committee; said terms expiring April 2018.
- Appointment of Cathy Thompson to the Mississippi Health Services Commission; said term expiring April 2018.

Chairperson Nooyen requested unanimous consent to take all of the above appointments as one motion/voice vote. No objection; so ordered.

Supervisor Thyssen moved, seconded by Supervisor Patience, to confirm the above appointments/reappointments by the County Chairperson as noted.

VOICE VOTE CARRIED. ABOVE-LISTED APPOINTMENTS/REAPPOINTMENTS ARE CONFIRMED AS FOLLOWS: DEGROOT, DUNCAN, LEMANSKI-EMERGENCY MANAGEMENT COMMITTEE; BUCHMAN, HAMMEN, HAGEN-GREENWAY IMPLEMENTATION COMMITTEE; STUECK, J. KRUEGER-OUTAGAMIE COUNTY LOAN REVIEW COMMITTEE; NOOYEN, DUNCAN, GABRIELSON, PLEUSS, STUECK (ALTERNATE), HAGEN (ALTERNATE)-COORDINATING COUNSEL; THOMAS-FOXCOMM FISCAL ADVISORY COMMITTEE; GRADY, MILLER-SUSTAINABILITY COMMITTEE; MELCHERT-LAND INFORMATION COUNCIL; HAGEN, GROAT-CEMETERY OVERSIGHT COMMITTEE; THOMPSON-MISSISSIPPI HEALTH SERVICES COMMISSION.

#### REPORT BY THE COUNTY EXECUTIVE

County Executive Thomas Nelson congratulated the 28 returning supervisors and eight new members. He wished Katrin Patience a happy birthday. A round of applause was given. Following was reported regarding county business:

- Human Resources - The department is reviewing proposals for 2017 medical insurance providers; changes will be communicated. The first organized "Take Your Child to Work Day" at the county was successful. Positive comments continue to be received.
- Maintenance - Luebke Roofing will be installing metal siding and fascia at the UW Extension/Land Conservation building. New exterior signage has been ordered for the building and will be installed in the near future. The Vietnam Veterans of America, Appleton Area Chapter 351, recently donated a Granite bench in honor of the County's POW's and MIA's from all wars. This bench is located near the flagpole in front of the Administration building. The County is grateful for the donation, especially as the annual Memorial Day celebration approaches. That event will occur at 10 a.m. on Saturday, May 28.
- Airport - The low bidder for the consolidated car rental facility was Miron Construction at \$3.3 million. Ground-breaking is set for June 7. Bid opening for the snow-removal equipment facility is scheduled for May 19. An agreement has been reached with WI-Bureau of Aeronautics & Mead & Hunt to complete an air traffic control tower feasibility study. The study will provide cost/benefit analysis, budget projections, and a timeline for relocating the tower. Honor Flight M35 occurred May 11 with 162 passengers. Members were invited to join the welcome home at 7:30 p.m.
- Recycling & Solid Waste - Highway crews are mobilizing for the phase III excavation of the northeast landfill and the east landfill cap project. A new metering bin was installed at the tri-county recycling facility the April 30 weekend and the plant was up and running the following

Monday. The department has applied to the Recycling Value Partnership for a grant to offset the purchase of 95 gallon recycling carts for 6,000 households, at \$7 per cart with an additional \$1 used for educational outreach. Director Brian Van Straten offered special commendation to staffer Patty Adams, emphasizing Patty's outstanding customer service skills and her value as a front-line representative of the county. Thank you Ms. Adams.

- Brewster Village - The facility was hosting the week of May 9 a series of events for National Nursing Home Week.
- Parks - The Spring Fever fundraiser was a success with final proceeds anticipated to be similar to last year's proceeds. Planning for the first annual Plamann Kids Day continues. Over 30 sponsors and organizations will take part in the June 11 event. The shelters in Plamann Park are open and the Children's Farm is scheduled to open May 21. A cooperative effort with WDNR to acquire additional parking for the Newton Blackmour State Trail is underway. Plamann Park will host the Raging River Open Disc Golf Tournament May 22. The event is expected to help attract the Amateur World Disc Golf Championship to the Fox Valley in 2017 or 2018.
- Finance - Work continues on the implementation of the HR/Payroll system with special focus on setting up the chart of accounts in the new system. Staff continues 2015 year-end reports to the Finance Committee, finalizing the 2015 comprehensive annual financial report, and is working on the annual state report.
- Planning - Half-a-dozen proposals have been filed in response to our permitting and licensing systems RFP. Evaluation and first-round scoring was completed mid April. The two top-scoring vendors will be on site the week of May 16 for system demonstrations. Round-two scoring will take place June 2. Eight applications were received for the Greenway Pilot Program. Committee members have scored all applications, which will be tabulated and used for final funding recommendations at the next Greenway Implementation Committee meeting.
- Highway - Construction on CTH CE & CTH HH is scheduled to begin July 5 and extend through Oct. 14. Milling and reclamation is scheduled to begin May 23 on CTH XX, from River Road to the Embarrass River Bridge. Paving will begin May 31 and continue until June 6. Shouldering and striping will follow. Work to reclaim, shape, pave, shoulder and stripe CTH MM, from Hortonville to Stephensville, is scheduled to start following the Independence Day holiday. Work to draft a jurisdictional transfer agreement for CTH TT, among the Village of Hortonville, the Town of Hortonville and Outagamie County is underway. An agreement with WI Dept. of Transportation is being finalized on the STH 15 Hortonville bypass.

#### REPORT AND PRESENTATION OF COUNTY LOBBYIST

County Lobbyist Mark Wadium reported:

- Lobbyist discussed his services on behalf of the County Board:
  - The State Legislature runs a 2-year legislative session. During that time the Lobbyist represented the board dealing with the State Budget, 2015 WI Act 55, the Lobbyist registered on 31 budget categories. The Lobbyist registered the Board with interests in 32 Assembly bills and 27 Senate bills. The [Lobbyists worked the bills](#) through the 39 Assembly Committees, 20 Senate Committees, and 11 Joint Committees.
  - Now the Lobbyist is working on [eight Legislative Council Study](#) committees
  - The Lobbyist is also working the process for the upcoming state budget, State Agencies are working on next state budget. Agency proposals due to Governor this fall. Governor then gives the budget to the Legislature in February or March 2017. For more on the State Budget Process see [Wisconsin Legislative Fiscal Bureau Information Paper #74](#),
- The Lobbyist sent a Fiscal Bureau memo to County HHS listing Joint Finance Committee options in dealing with Family Care 2.0 options for the Committee.

- County Lobbyist meeting - Dane, Waukesha, both Milwaukee County Lobbyist and two lobbyists from WCA. DOJ is looking at fines & bail. The Feds are talking about if people stay in jail based on risk, not ability to pay, and questions are fiscal impacts on Victim Witness, restitution, who pays for risk assessment. Six pilots state wide will not necessarily reduce jail bed days, just change makeup of who is in jail. Discussion was also held about bills of interest for next session and concerns on the next state budget and juvenile Corrections will be an issue going forward. The number of juveniles sentenced to Lincoln Hills has already fallen as Courts around the state have been looking for alternatives instead of that facility.

Federal topics:

- Proposed rule would delay questions about criminal history – Article link [HERE](#).
- Obama commutes sentences of 58 prisoners – Article link [HERE](#)
- Treasury poised to announce decision on pension cuts for Teamsters – Article link [HERE](#)

During question and answer, discussion took place regarding the State revenue projections (administration announced changing payments on outstanding bonds; will balance or nearly balance budget; but pushes debt out); cell phone use ban in construction zones; and counties opposition to the UW Extension cooperative reorganization plan.

#### UNFINISHED BUSINESS

Resolution No. 135—2015-16 – Health and Human Services Committee. Oppose proposed legislation which would make changes to the current law governing veterans affairs, changes to powers of officials or employees of the Department of Veterans Affairs, changes to the powers of the Board of Veterans Affairs, and changes regarding the maintenance of veterans homes.

- At the February 9, 2016 County Board meeting, Supervisor Krueger moved, seconded by Supervisor Iverson, for adoption. Supervisor Thomas moved, seconded by Supervisor Pleuss, to refer Resolution No. 135 to the Health and Human Services Committee. Motion carried.
- At the February 23, 2016 County Board meeting, Supervisor Iverson requested that Resolution No. 135 be held in committee. No objection; so ordered.
- At the March 8, 2016 County Board meeting, Supervisor Lemanski requested that Resolution No. 135 be held in the Health and Human Services Committee. No objections, so ordered.
- At the March 22, 2016 County Board meeting, Supervisor Lemanski requested to hold Resolution No. 135 in committee. No objections, so ordered.
- At the April 19, 2016 County Board meeting, Supervisor Lemanski requested to hold Resolution No. 135 in committee. No objections; so ordered.

At the May 10, 2016 meeting, the resolution was continued to be held in committee(see Establish Order of the Day).

#### NEW BUSINESS

Resolution No. Z-3—2016-17 – Agriculture, Extension Education, Zoning & Land Conservation Committee. Recommend approval of the proposed rezoning request for Ken Buchinger of 1 acre in the Town of Buchanan from the Agricultural District to the Residential District.

Supervisor Rettler moved, seconded by Supervisor VanderHeiden, for adoption.

ROLL CALL: 36 aye. RESOLUTION NO. Z-3—2016-17 IS ADOPTED.

Resolution No. 3—2016-17 – Legislative/Audit & Human Resources Committee. Authorize and approve of amending the TABLE OF ORGANIZATION FOR THE LAND CONSERVATION DEPARTMENT, by creating (3) part-time Seasonal Professional positions effective May 15, 2016.

Supervisor Strenn moved, seconded by Supervisor Thyssen, for adoption.

ROLL CALL: 36 aye. RESOLUTION NO. 3—2016-17 IS ADOPTED.

Supervisor Thyssen moved, seconded by Supervisor Lemanski, to reconsider Resolution No. 3 for the purpose of lock-in.

ROLL CALL to reconsider: 34 aye, 2 nay. RESOLUTION NO. 3—2016-17 IS RECONSIDERED.

ROLL CALL to adopt & lock in: 35 aye, 1 nay. RESOLUTION NO. 3—2016-17 IS ADOPTED & LOCKED IN.

Resolution No. 4—2016-17 – Agriculture, Extension Education, Zoning & Land Conservation Committee. Approve of the proposed amendments to the Outagamie County Comprehensive Plan which includes revisions to Appendix F- Farmland Preservation Plan, the future land use map to include the following rezoned areas: City of New London, the Towns of Greenville, Seymour, Freedom, Grand Chute, and Buchanan.

Supervisor Hagen moved, seconded by Supervisor Surprise, for adoption.

Supervisor Hagen moved, seconded by Supervisor Thyssen, to amend the resolution as noted on the revised first page placed on the supervisor desks.

ROLL CALL to amend: 36 aye. AMENDMENT CARRIED.

ROLL CALL to adopt as amended: 35 aye, 1 abstain. RESOLUTION NO. 4—2016-17 IS ADOPTED AS AMENDED.

Resolution No. 5—2016-17 – Property, Airport, Recreation & Economic Development Committee. Authorize the Parks Department Director and/or Management Assistant to act on behalf of Outagamie County by submitting application to the Wisconsin Department of Natural Resources for any available state aid for the purpose of maintaining, acquiring, developing, and insuring a program of snowmobile trails for public recreational use.

Supervisor Culbertson moved, seconded by Supervisor Grady, for adoption.

ROLL CALL: 36 aye. RESOLUTION NO. 5—2016-17 IS ADOPTED.

Resolution No. 6—2016-17 – Highway, Recycling & Solid Waste Committee. Approve transferring \$350,000 from the CTH KK-John Street to USH 441 Project to the CTH OO-Conkey Road to French Road Project, as noted on the attached fiscal note and attachment “A”.

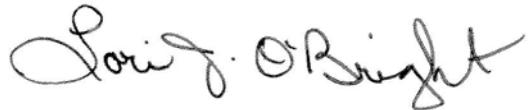
Supervisor De Groot moved, seconded by Supervisor Buchman, for adoption.

ROLL CALL: 36 aye. RESOLUTION NO. 6—2016-17 IS ADOPTED.

**REPORTS** – None.

Supervisor Patience moved, seconded by Supervisor Stueck, to adjourn until May 24, 2016, at 6:30 p.m.

The meeting adjourned at 7:35 p.m.



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Lori O'Bright, County Clerk