

** MINUTES **
* * OUTAGAMIE COUNTY BOARD * *

Office of the County Clerk, September 13, 2016.

The Board met pursuant to adjournment, and was called to order by Chairperson Nooyen at 6:30 p.m. in the County Board Room, located at 410 South Walnut Street, Appleton, Wisconsin.

ROLL CALL: 31 present, 5 absent. Members present: Thompson, Miller, Grady, Patience, Gabrielson, Strenn, Hammen, T. Krueger, J. Krueger, Lamers, Meyer, McDaniel, De Groot, Vanden Heuvel, Spears, Thomas, Thyssen, Hagen, Klemp, Pleuss, Nooyen, Duncan, Culbertson, Sturn, Buchman, Clegg, VanderHeiden, O'Connor-Schevers, Rettler, Melchert, and Suprise. Member absent: Wegand, Stueck, Lemanski, Griesbach, and Groat.

The Board Chairperson requested the Board's confirmation to excuse Supervisors Wegand, Lemanski, Groat, Stueck, and Griesbach. No objections; so ordered.

The Pledge of Allegiance was led by Chairperson Nooyen.

MINUTES OF THE AUGUST 23, 2016 COUNTY BOARD MEETING

Supervisor Rettler moved, seconded by Supervisor Grady, to approve the minutes of the August 23, 2016, County Board meeting.

ROLL CALL: 29 aye, 2 abstain, 5 absent. MINUTES OF THE AUGUST 23, 2016, BOARD MEETING ARE APPROVED.

SPECIAL ORDER OF BUSINESS

Presentation on Structure and Process of County Government – Joe Guidote Corporation Counsel

Corporation Counsel Joe Guidote reported on the above topic. He presented a PowerPoint previously presented by Ronald Stadler, Gonzalez Saggio & Harlan, LLP. Mr. Guidote reported on the various governing structures throughout the state, with Outagamie County having an executive form of government. He reviewed the county executive's role, which includes appointing/supervising department heads, appointing members of boards/commissions (subject to board confirmation), submitting the annual budget, and veto authority over ordinances/resolutions. The board chairperson presides over meetings, acts as county board spokesperson, and in some counties has the power of administrative coordinator. Supervisors serve primarily legislatively by policy making, law making, budgetary approval, and cooperative decision-making. Board versus executive powers was discussed with the difference. Board powers are policy-making/legislative functioning. The executive handles administrative and management functions. Guidote reported on a challenge that occurred in Outagamie County between the board and executive regarding agricultural leases. The court challenge went as far as the court of appeals with the court finding for the Board that leases were relative to policy making. Guidote discussed policy-making and legislative duties (plans, budgets, ordinances and resolutions). Roles/powers of appointed department heads and elected officials were discussed. Effective governance and roles were discussed. The difference between policy

(mission/purpose, requires vision, longer term, addresses key issues, strategy development) and operations (implementation of policies/strategies, shorter term, day to day operations, related to smaller functions, addresses dept./individual issues, requires attention to detail) was discussed. Examples of policy and operations were reported. Staff roles and responsibilities were discussed.

ESTABLISH ORDER OF THE DAY - No changes.

COMMUNICATIONS

Communications Referral List (provided in the packet)

Chairperson Nooyen reported the following communications were placed on the supervisor desks:

- Lobbyist report
- County Executive report
- Memo regarding a forum entitled “Just Fix It-Turnout for Transportation” to be held at Fox Valley Technical College on Sept. 29, 2016 at 7:00 p.m.

PUBLIC PARTICIPATION FOR A PERIOD OF FIFTEEN MINUTES (PERTINENT TO THE RESOLUTIONS OF THE DAY) – None.

APPOINTMENTS

County Executive Nelson nomination of John Breitzman for re-appointment to the Veterans Service Commission; said term expiring December, 2018.

Supervisor Thyssen moved, seconded by Supervisor J. Krueger, for confirmation of the above-listed re-appointment.

ROLL CALL: 31 aye, 5 absent. RE-APPOINTMENT OF BREITZMAN TO THE VETERANS SERVICE COMMISSION IS CONFIRMED.

County Executive Nelson nomination of Maureen Roberts Budiak as alternate Court Commissioner member to the Coordinating Council; said term expiring April 30, 2018.

Supervisor T. Krueger moved, seconded by Supervisor Duncan, for confirmation of the above-listed appointment.

ROLL CALL: 31 aye, 5 absent. APPOINTMENT OF ROBERTS BUDIAC TO THE COORDINATING COUNCIL IS CONFIRMED.

REPORT BY THE COUNTY EXECUTIVE

County Executive Thomas Nelson was not available to report. A copy of his report was placed on the desk (copy available in the County Clerk’s office).

REPORT AND PRESENTATION OF COUNTY LOBBYIST

County Lobbyist Mark Wadium reported the following:

- [Wisconsin Taxpayers Alliance Report](#) Commissioned by the League of Municipalities – The report was released Aug, 25, 2016. League Executive Director Jerry Deschane said the report highlights that the state has inflationary-proof funding and local governments don't. Following are highlights
WISTAX RELEASES STATE OF WISCONSIN'S CITIES AND VILLAGES REPORT
Property Tax Dependence: Of \$4.8 billion in city-village revenue, 57% came from property taxes, state aids 21%, and another 13% from local fees.
Revenue Reductions: Shared revenue payments have been reduced on multiple occasions starting in 2001, local transportation aids were reduced after the gas tax was repealed, and recycling grants were cut. Municipal revenues rose a total of 2.1% during 2011-14, but state general fund revenues increased at 8.0%.
Levy Limits: Levy limits imposed on property taxes began in 2006, and growth was capped at new development in 2011.
Expenditures: Act 10 gave municipalities flexibility and cost-savings in employee benefits, but police and fire and some transit workers were exempt from Act 10. Act 10 reduced municipal benefit costs by \$90 million, but that only accounted for 1.5% of all municipal spending.
Recession Impact: Wisconsin is recovering from the 2007-09 recession but slowly.
Demographic Impact: An aging population is putting an increased demand on municipal services.
Roads: Roads rated as “good” or better dropped from 70% in 2009-11 to 68% in 2015. Roads rated “fair” or worse rose from 29% in 2009 to 32% in 2015. The cost of repairing roads increases as maintenance is delayed.
Public Engagement: More than half of the survey respondents reported the average number of candidates for a board seat was one or less; incumbents often were uncontested or open seats had no candidates. Youth report – cited transportation barrier to participation. Drivers training more available in high school.
- [Speaker's Task Force on Youth Workforce Readiness Report](#) – August 30, 2016. The report while making many suggestions, also pointed out that transportation is often a barrier to employment. Speakers recommended all high schools offer drivers education.
- Governor Walker Announced [Broadband Savings and Teach Grants](#) – Gov. Walker announced a new contract on the BadgerNet Converged Network (BCN) anticipated saving \$8 million annually. BCN is a statewide network providing wide area network, internet transport, and video application to state government and educational entities. Effective November 1, state agency customers and the TEACH program will get a 7% savings on current service rates. Customers will migrate to the new BCN in February. In addition, retroactive to July 1, 2016, Technology for Educational Achievement (TEACH) educational agencies are eligible for a bandwidth increase with no additional cost. Walker also announced \$7.5 million in grants for TEACH information Technology Infrastructure. The FY2017 grants are available for participating school districts with 13 or fewer students per square mile. Eligible school districts may receive grants between \$30,000 and \$60,000. Walker also announced \$1.5 million in grants for TEACH Educational Technology Teacher Training. Grants are available to consortia of three or more eligible school districts.
- [State Prison System | Lincoln Hills Investigation Article](#) – An article dated Sept. 6, 2016, reports the youth prison logged nearly 500 involving aggression, fighting and violence in the four months leading up to a December raid during a criminal investigation at the facility

- Assembly Republican News Conference introduced their “FORWARD 2016” proposal – On Sept. 7, 2016, Assembly Republicans held a news conference regarding transportation. Some of the issues discussed included that Transportation has no magic bullet to fix the budget issues. Eliminating round-a-bouts won’t solve the problem. Representatives said that in the end, it is not cheaper to borrow the money or delay projects.
- Articles regarding Arizona and Illinois Election System Hacking – Lobbyist reported he would include links to the articles regarding recent hacks. Following are those links:
[Russian hackers targeted Arizona election system](#)
[FBI says foreign hackers penetrated state election systems](#)
- Other article links provided by the Lobbyist included articles regarding the possibility of smallpox returning, the opioid epidemic, and jailing the elderly as follows:
[Smallpox Could Return Years After Eradication](#)
[Doctors Will Play a Critical Role in the Opioid Epidemic](#)
[Jailing Old Folks Makes No Sense](#)

During question and answer, discussion took place regarding the State’s transportation funding, various revenue streams, and when more information could be forthcoming.

UNFINISHED BUSINESS

NEW BUSINESS

Resolution No. Z-7—2016-17 – Agriculture, Extension Education, Zoning & Land Conservation Committee. Approve of the proposed rezoning request of .96 acres located in the Town of Buchanan for Michael Wagner from Single Family Residential District to Local Commercial District.

Supervisor Rettler moved, seconded by Supervisor Suprise, for adoption.

ROLL CALL: 31 aye, 5 absent. RESOLUTION NO. Z-7—2016-17 IS ADOPTED.

Resolution No. 45—2016-17 – Property, Airport, Recreation & Economic Development and Public Safety Committees. Support relocating the Sheriff’s Department Administration and Patrol to the Highway 15/Casaloma site.

Supervisor Culbertson moved, seconded by Supervisor Klemp, for adoption.

ROLL CALL: 28 aye, 3 nay, 5 absent. RESOLUTION NO. 45—2016-17 IS ADOPTED.

Supervisor Culbertson moved, seconded by Supervisor Thyssen, to reconsider.

ROLL CALL to reconsider: 28 aye, 3 nay, 5 absent. RESOLUTION NO. 45—2016-17 IS RECONSIDERED.

ROLL CALL to adopt & lock in: 28 aye, 3 nay, 5 absent. RESOLUTION NO. 45—2016-17 IS ADOPTED & LOCKED IN.

Resolution No. 46—2016-17 – Finance Committee. Support the Village of Kimberly’s request

to extend the life of TIF District No. 5 by 3 years ending in the year 2031, and recommend that the Outagamie County TIF Board of Review representative votes in favor of the 3 year extension.

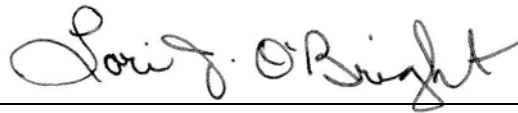
Supervisor Pleuss moved, seconded by Supervisor Sturn, for adoption.

ROLL CALL: 30 aye, 1 nay, 5 absent. RESOLUTION NO. 46—2016-17 IS ADOPTED.

REPORTS – None.

Supervisor Thyssen moved, seconded by Supervisor Strenn, to adjourn until September 27, 2016, at 6:30 p.m.

The meeting adjourned at 7:36 p.m.

A handwritten signature in cursive script, reading "Lori O'Bright", written in black ink.

Lori O'Bright, County Clerk