

\*\* MINUTES \*\*  
\* \* OUTAGAMIE COUNTY BOARD \* \*

Office of the County Clerk, October 11, 2016.

The Board met pursuant to adjournment, and was called to order by Chairperson Nooyen at 6:30 p.m. in the County Board Room, located at 410 South Walnut Street, Appleton, Wisconsin.

ROLL CALL: 33 present, 2 absent, 1 vacant. Members present: Thompson, Miller, Grady, Patience, Gabrielson, Strenn, Hammen, T. Krueger, J. Krueger, Lamers, McDaniel, Wegand, De Groot, Vanden Heuvel, Lemanski, Stueck, Thomas, Thyssen, Hagen, Klemp, Pleuss, Nooyen, Duncan, Culbertson, Sturn, Buchman, Griesbach, Clegg, VanderHeiden, O'Connor-Schevers, Rettler, Melchert, and Surprise. Member absent: Meyer and Spears. District 17 is vacant.

The Board Chairperson requested the Board's confirmation to excuse Supervisors Meyer and Spears. No objections; so ordered.

The Pledge of Allegiance was led by Chairperson Nooyen.

MINUTES OF THE SEPTEMBER 27, 2016 COUNTY BOARD MEETING

Supervisor McDaniel moved, seconded by Supervisor Buchman, to approve the minutes of the September 27, 2016, County Board meeting.

ROLL CALL: 31 aye, 2 abstain, 2 absent, 1 vacant. MINUTES OF THE SEPTEMBER 27, 2016, BOARD MEETING ARE APPROVED.

SPECIAL ORDER OF BUSINESS – none.

ESTABLISH ORDER OF THE DAY

Supervisors De Groot and Lemanski requested that Resolution No. 58—2016-17 be withdrawn. No objections; so ordered. RESOLUTION NO. 58—2016-17 IS WITHDRAWN.

COMMUNICATIONS

Chairperson Nooyen reported the following:

- On the desks was a memo relative to Health & Human Services-Public Health Flu Vaccination schedule
- Just Fix It Campaign – Chairperson Nooyen reported supervisors who attended and noted also that several municipalities also attended. He thanked those who attended. General consensus from the meeting is that gas tax should be increased.
- Chairperson Nooyen invited Supervisor Strenn to the front and presented him with a certificate of recognition for his service to the County Board. Supervisor Strenn's last day on the County Board was effective October 12, 2016. A round of applause was given him.

PUBLIC PARTICIPATION FOR A PERIOD OF FIFTEEN MINUTES (PERTINENT TO THE RESOLUTIONS OF THE DAY) – None.

APPOINTMENTS

County Executive Nelson nomination of Maren Peterson and Connie Raether for appointment, and Ben Vogel for re-appointment to the Coordinating Council; said terms expiring April 30, 2018.

Supervisor Hagen moved, seconded by Supervisor Thyssen, for confirmation of the above-listed appointments.

ROLL CALL: 33 aye, 2 absent, 1 vacant. APPOINTMENT OF PETERSEN AND RAETHER AND RE-APPOINTMENT OF VOGEL TO THE COORDINATING COUNCIL ARE CONFIRMED.

County Executive Nelson nomination of Carlton Schuh for re-appointment to the Veterans Service Commission; said term expiring December 2019.

Supervisor T. Krueger moved, seconded by Supervisor J. Krueger, for confirmation of the above-listed appointments.

ROLL CALL: 33 aye, 2 absent, 1 vacant. APPOINTMENT OF SCHUH TO THE VETERANS SERVICE COMMISSION IS CONFIRMED.

County Executive Nelson nomination of Supervisor Dan Gabrielson for appointment to the CAP Services Board of Directors.

Supervisor Thyssen moved, seconded by Supervisor Suprise, for confirmation of the above-listed appointment.

ROLL CALL: 32 aye, 1 abstain, 2 absent, 1 vacant. APPOINTMENT OF GABRIELSON TO THE CAP SERVICES BOARD OF DIRECTORS IS CONFIRMED.

#### REPORT BY THE COUNTY EXECUTIVE

County Executive Thomas Nelson thanked Supervisor Strenn for his service. Executive Nelson congratulated Supervisors Mike Thomas (Oct. 12) and Ron Klemp (Oct. 17) on their birthdays. A round of applause was given.

Executive Nelson reported the following:

- Highway - Paving of CTH HH between CTH CE & CTH Z is starting the week of Oct. 17. Shouldering, striping, and signing should be completed by the end of the month.
- Brewster Village - The facility will be celebrating its 15th Anniversary with an open house Oct. 17 from 4 to 7 p.m. Everyone was welcomed.
- Clerk of Courts - All reports indicate that the recent front counter remodel went well. Organizational tasks remain, but staff is pleased with the work.
- Recycling & Solid Waste - The rooting-zone layer placement of the east landfill cap is nearly 80% complete. Seeding is scheduled to begin next week. Recycling cart roll-out continues in November for nine of 13 communities participating in the grant program to purchase carts for their residents. The remaining four municipalities will roll out carts in April. A roll-out event, to include Recycling Partnership staff and funding partners, is planned for Nov. 10.
- Airport - Interior work on the rental car center continues. Windows, doors and signs are being installed. Concrete curb and gutter are in place, and final grade work is complete for

asphalt pavement around the building. Paving begins this week, weather permitting. The airport is hosting a visit from the National Weather Service on Oct. 19 to discuss the upcoming winter weather outlook with airport snow removal crews. Planning for the terminal roof replacement is underway, with a goal of replacing the center third in early 2017, weather permitting. The airport recently hosted a successful TSA pre-check. Nearly 700 people participated in the event. Old Glory Honor Flight Mission 38 is scheduled for Oct. Everyone was welcomed to attend.

- Planning - Implementation of the Enterprise Permitting System is moving forward. Contract negotiations with the vendor Cityview and the mapping of permit and approval processes is underway. Staff is working with the Treasurer to transition the Property Listing Division into the Planning Dept. Proposals for the Sheriff's Law Enforcement Facility Architecture and Engineering project are due Monday. They will be reviewed later this month. Initial design meetings with all downtown divisions slated for new or remodeled spaces were completed last Friday. Furniture for affected departments has been inventoried and assessed for future usability.
- Human Resources - Work continues on the review and consolidation of the Personnel and Interim Personnel Manuals. Set-up and testing of the new HR/Payroll system is ongoing. Preparation is underway for the Annual Benefits Enrollment period. Mailings will go out this week to employees with details regarding 2017 benefits.
- Maintenance - Infrared scanning, testing, and maintenance on electrical power distribution systems throughout the downtown complex has been completed. No major issues were detected. Implementation of a computerized maintenance management system will soon be underway.
- Budget Message - The Proposed 2017 Executive Budget document was delivered in supervisor mailboxes. Assembling the annual budget takes considerable teamwork. Executive Nelson thanked department heads, constitutional officers, and county staff for their assistance in crafting the proposed 2017 budget. He also thanked Board Chair Nooyen, Vice Chair Hagen, Finance Chair Sturn, and other board leaders who participated in the executive budget meetings. The inclusion of board leadership in budget discussions assists in the budget process. The proposed 2017 budget accomplishes challenging goals. It maintains all county services at current levels while lowering the tax rate by three cents. It limits the impact to the average property owner to well below inflation, maintains a healthy fund balance, and makes a significant cash down payment on impending facilities projects, thereby reducing bonding. Combined, these efforts demonstrate the kind of fiscal prudence that safeguards Outagamie's Aaa bond rating and distinguishes Outagamie County as one of only five Wisconsin counties to have earned that status. A key structural change contained in the budget is related to the county's Smart-on-Crime initiative, which the Board heard about from Judge John DesJardins and CJTS Director Bernie Vetrone in their previous meeting. This budget eliminates the contract with Family Services for the Day Report Center, allowing CJTS to utilize that funding to add staff to bring this service in-house, while it also helps build a robust pre-trial diversion program. This approach will deliver significantly more services for the funding. Thanks were extended for their excellent work to Judge DesJardins, Director Vetrone and the entire Evidence-Based Decision Making policy team. Outagamie is one of just a handful of counties in the nation to reform our criminal justice system through the application of scientific principles. Finance Committee and Jurisdictional Committee budget reviews are underway. Executive Nelson welcomed the Board's diligence in reviewing and adopting a fiscally responsible 2017 budget, one that all can be proud to support.

**REPORT AND PRESENTATION OF COUNTY LOBBYIST**

County Lobbyist Mark Wadium reported the following:

- Airport Joint Mtg.-FVT Law Enforcement Training Ctr. – At direction of Appleton Airport Director Weber, Lobbyist (9-28-16) dropped off invitations for the upcoming Fox Valley Tech College/Appleton Airport joint meeting on an expansion at FVT Law enforcement training center on 10-18-2016.
- Wis Politics Seminar with Representatives Vos and Barca (9-29-16) –Lobbyist attended this seminar on upcoming State Assembly races.
- NACo Webinar on County Official's Role in Reforming Criminal Justice Fines and Fees Part 2 (9-29-16) – The webinar reviewed county officials roles in reducing criminal fines/fees and concerns with incarcerated county costs for healthcare, meals, etc.
- Legislative Study Committees:
  - Preservation of Burial Mounds (10/5) – memos, no bills out. Aggregate county that wanted to mine aggregate underneath a burial mound. Committee heard from Wisconsin Realtors Association, Wisconsin Historical Society, and had a discussion about Memo No.1 and No. 4 titled “Options for Committee Discussion.” Committee will meet next Nov. 10
  - Rural Broadband (10/5) – Several bill drafts are being considered. Committee had discussion on bill Draft LRB-0143/P3 relating to Broadband Expansion Grants and making an appropriation. Proposal for USF assessments of \$1.5 million/year for expansion grants. Version P3 requires PSC to annually raise, through USF assessment \$1.5 million. Version P5 sets aside \$1.5 million currently raised from USF. Committee approved version P5 with following changes: 1) remove school districts from the list of entities that are eligible to apply for a grant; 2) change the speed included in the definition of “unserved area” from 15% to 20% of the speed specified by the FCC; 3) remove from the definition of unserved area the requirement related to PSC determining whether service is provided at a reasonable price; and 4) move the provision regarding duplication of broadband infrastructure from the list of priorities to the list of items that PSC must consider, and specify that the determination shall be based on information provided to the PSC by an applicant or another person within a time designated by the PSC.
  - Publication of Government Documents and Legal Notices (10/10) – The Committee made a motion to draft a bill based on option 3 in Memo number 2.
- Volunteer firefighters and EMTs - Legislative changes are being proposed to make it less onerous to volunteer as firefighters and EMTs
- Police Use of Body Cameras article – Lobbyist Wadium noted an article regarding a drop in complaints with police using body cameras.
- NARCAN Nasal Spray - Lobbyist forwarded a copy U.S. Communities Government Purchasing Alliance contract for NARCAN Nasal Spray to County Jail and Health and Human Services. As this is a competitively bid contract, participating agencies can register with U.S. Communities and piggy back on this existing contract.
- Lobbyist posted a copy of NACo report on “The State of County Finances.” The report analysis examines trends in annual county revenues and expenses between 2007 and 2013.
- Upcoming meetings:
  - 10-18 Legislative Council Study Committee on Volunteer Firefighter and Emergency Medical Technician Shortages.

- 10-19 Legislative Council Study Committee on Reducing Recidivism and Removing Impediments to Ex-Offender Employment.

During question and answer, discussion took place on transportation funding and meeting with legislators in a Legislative Forum. Supervisor Thyssen reported that the Legislative/Audit & Human Resources Committee was working on moving forward with putting together a Legislative Forum.

UNFINISHED BUSINESS – none.

NEW BUSINESS

Ordinance No. Z-1—2016-17 – Agriculture, Extension Education, Zoning & Land Conservation Committee. Recommend adoption of the petition from the Town of Seymour to rezone 15 parcels, 494.78 acres, in the northern portion of the Township along Angling Road from General Agriculture District to Exclusive Agriculture District as depicted on the attached review and map.

Supervisor Rettler moved, seconded by Supervisor Melchert, for adoption.

ROLL CALL: 33 aye, 2 absent, 1 vacant. ORDINANCE NO. Z-1—2016-17 IS ADOPTED.

Resolution No. 52—2016-17 – Agriculture, Extension Education, Zoning & Land Conservation Committee. Approve of the proposed amendments to the Outagamie County Comprehensive Plan and map, as noted on the attached Outagamie County Planning Department Rezoning Review and map.

Supervisor Rettler moved, seconded by Supervisor Melchert, for adoption.

ROLL CALL: 33 aye, 2 absent, 1 vacant. RESOLUTION NO. 52—2016-17 IS ADOPTED.

Resolution No. 53—2016-17 – Finance Committee. Initial resolution authorizing general obligation bonds or promissory notes in an amount not to exceed \$2,705,000.

Supervisor Sturn moved, seconded by Supervisor Stueck, for adoption.

ROLL CALL: 33 aye, 2 absent, 1 vacant. RESOLUTION NO. 53—2016-17 IS ADOPTED.

Supervisor Sturn moved, seconded by Supervisor Pleuss, for reconsideration for the purpose of lock in.

ROLL CALL to reconsider: 32 aye, 1 nay, 2 absent, 1 vacant. RESOLUTION NO. 53—2016-17 IS RECONSIDERED.

ROLL CALL to adopt & lock in: 33 aye, nay, 2 absent, 1 vacant. RESOLUTION NO. 53—2016-17 IS ADOPTED & LOCKED IN.

Resolution No. 54—2016-17 – Finance Committee. Initial resolution authorizing general obligation promissory notes in an amount not to exceed \$6,050,000.

Supervisor Strenn moved, seconded by Supervisor Miller, for adoption.

ROLL CALL: 33 aye, 2 absent, 1 vacant. RESOLUTION NO. 54—2016-17 IS ADOPTED.

Supervisor Sturn moved, seconded by Supervisor Klemp, for reconsideration for the purpose of lock in.

ROLL CALL to reconsider: 33 aye, 2 absent, 1 vacant. RESOLUTION NO. 54—2016-17 IS RECONSIDERED.

ROLL CALL to adopt & lock in: 33 aye, 2 absent, 1 vacant. RESOLUTION NO. 54—2016-17 IS ADOPTED & LOCKED IN.

Resolution No. 55—2016-17 – Finance Committee. Approve of the \$1,300 budget transfer from fringe benefits to supplies for the purchase of a desktop scanner for the County Clerk’s office.

Supervisor Hagen moved, seconded by Supervisor Patience, for adoption.

ROLL CALL: 33 aye, 2 absent, 1 vacant. RESOLUTION NO. 55—2016-17 IS ADOPTED.

Resolution No. 56—2016-17 – Health and Human Services Committee. Approve of various budget transfers and alterations in the 2016 Health & Human Services Budget as noted on the attached fiscal note and worksheet.

Supervisor Lemanski moved, seconded by Supervisor Surprise, for adoption.

ROLL CALL: 33 aye, 2 absent, 1 vacant. RESOLUTION NO. 56—2016-17 IS ADOPTED.

Resolution No. 57—2016-17 – Health & Human Services Committee. Urge the state legislature to develop and enact bipartisan support for funding of comprehensive, sustainable, effective and evidence based communicable disease control and prevention for the public’s health.

Supervisor Lemanski moved, seconded by Supervisor Gabrielson, for adoption.

ROLL CALL: 33 aye, 2 absent, 1 vacant. RESOLUTION NO. 57—2016-17 IS ADOPTED.

Resolution No. 58—2016-17 – Highway, Recycling and Solid Waste Committee, and the Health and Human Services Committee. Support the efforts to achieve and maintain a healthy weight at every age, the efforts of Weight of the Fox Valley, and the policy and program recommendations found in the Appleton (Fox Cities) Transportation Management Area and Oshkosh Metropolitan Planning Organization Bicycle and Pedestrian Plan prepared with support from the East Central Wisconsin Regional Planning Commission.

Resolution No. 58—2016-17 was withdrawn (see Establish Order of the Day).

Resolution No. 59—2016-17 – Legislative/Audit & Human Resources Committee. Approve of amending the TABLE OF ORGANIZATION FOR THE TREASURER’S DEPARTMENT, by

deleting (1) full-time Property Lister position and (1) full-time Property Listing Specialist effective October 26, 2016, as noted on the attached fiscal note.

Supervisor Thyssen moved, seconded by Supervisor Strenn, for adoption.

ROLL CALL: 33 aye, 2 absent, 1 vacant. RESOLUTION NO. 59—2016-17 IS ADOPTED.

Resolution No. 60—2016-17 – Legislative/Audit & Human Resources Committee. Approve of amending the TABLE OF ORGANIZATION FOR THE PLANNING DEPARTMENT, by creating (1) full-time Real Property Lister position and (1) part-time Property Listing Technician position effective October 26, 2016, as noted on the attached fiscal note.

Supervisor T. Krueger moved, seconded by Supervisor Strenn, for adoption.

ROLL CALL: 33 aye, 2 absent, 1 vacant. RESOLUTION NO. 60—2016-17 IS ADOPTED.

Resolution No. 61—2016-17 – Property, Airport, Recreation & Economic Development Committee. Approve the request to accept additional Mosquito Hill donations in the amount of \$5,000 to be used for the purchase of donor specified supplies and equipment for the nature center as noted on the attached fiscal note, and approve the budget adjustment request for the dog park donations of \$15,622 turned over to The Friends of the Dog Park who have obtained status as a 501(c)(3) nonprofit organization as noted on the attached fiscal note.

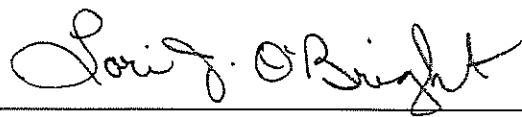
Supervisor Grady moved, seconded by Supervisor Culbertson, for adoption.

ROLL CALL: 33 aye, 2 absent, 1 vacant. RESOLUTION NO. 61—2016-17 IS ADOPTED.

REPORTS – None.

Supervisor Stueck moved, seconded by Supervisor Griesbach, to adjourn until October 25, 2016, at 6:30 p.m.

The meeting adjourned at 7:05 p.m.

  
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Lori O'Bright, County Clerk